House Bill 2131

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SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Modifies definition of actual address of program participant that may not be disclosed to include county of residence and precinct in which participant is registered to vote. Specifies that substitute address designated by Attorney General for program participant may

be used for purposes of laws requiring use of residence address. Directs public bodies that receive request from program participant to develop policy to prevent disclosure of program participant's actual address within the public body. Restricts circumstances under which Attorney General may disclose actual address or telephone number of program participant. Requires that court order be justified by finding of good cause.

Exempts program participants from requirement that residence address be listed on driver license or identification card issued by Department of Transportation.

Declares emergency, effective on passage.

1	A BILL FOR AN ACT
2	Relating to address confidentiality program; creating new provisions; amending ORS 192.820, 192.836,
3	192.842, 192.844, 192.848, 247.967, 807.050, 807.110 and 807.400; and declaring an emergency.
4	Be It Enacted by the People of the State of Oregon:
5	SECTION 1. ORS 192.820 is amended to read:
6	192.820. As used in ORS 192.820 to 192.868:
7	(1) "Actual address" means:
8	(a) A residential, work or school street address of an individual specified on the application of
9	the individual to be a program participant; or
10	(b) The name of the county in which the program participant resides or the name or
11	number of the election precinct in which the program participant is registered to vote.
12	(2) "Address Confidentiality Program" means the program established under ORS 192.822.
13	(3) "Application assistant" means an employee of or a volunteer serving a public or private en-
14	tity designated by the Attorney General under ORS 192.854 to assist individuals with applications
15	to participate in the Address Confidentiality Program.
16	(4) "Program participant" means an individual accepted into the Address Confidentiality Pro-
17	gram under ORS 192.820 to 192.868.
18	(5) "Public body" has the meaning given that term in ORS 174.109.
19	(6) "Public record" has the meaning given that term in ORS 192.410.
20	(7) "Substitute address" means an address designated by the Attorney General under the Ad-
21	dress Confidentiality Program.
22	(8) "Victim of domestic violence" means:
23	(a) An individual against whom domestic violence has been committed, as defined in ORS
24	135.230, 181.610, 411.117 or 657.176;
25	(b) An individual who has been a victim of abuse, as defined in ORS 107.705; or

1 (c) Any other individual designated a victim of domestic violence by the Attorney General by 2 rule.

3 (9) "Victim of a sexual offense" means:

4 (a) An individual against whom a sexual offense has been committed, as described in ORS 5 163.305 to 163.467, 163.427, 163.466 or 163.525; or

6 (b) Any other individual designated by the Attorney General by rule.

7 (10) "Victim of stalking" means:

8 (a) An individual against whom stalking has been committed, as described in ORS 163.732; or

9 (b) Any other individual designated by the Attorney General by rule.

10 **SECTION 2.** ORS 192.836 is amended to read:

11 192.836. (1)(a) A program participant may request that public bodies use the substitute address 12 designated by the Attorney General as the address of the program participant in any ongoing 13 actions or proceedings or when creating a new public record.

(b) A public body is not responsible for requesting that departments, divisions, affiliates or other
organizational units of the public body or other public bodies use the substitute address [designated
by the Attorney General] as the address of the program participant.

17 (c) Unless requested by the program participant, when the actual address of a program partic-18 ipant is contained in a public record that is filed with the public body, the public body is not re-19 sponsible for modifying the public record to contain the substitute address designated by the 20 Attorney General.

21 (d) The Attorney General is not responsible for making requests under this subsection.

(2) Except as provided in this section **and ORS 192.842**, when a program participant submits a current and valid Address Confidentiality Program authorization card to a public body, the public body shall accept the substitute address on the authorization card as the address of the program participant when creating a new public record. Upon the request of the program participant, the public body shall use the substitute address on the authorization card in any ongoing actions or proceedings.

[(3) A public body may request a waiver from the requirements of the Address Confidentiality
 Program by submitting a waiver request to the Attorney General. The waiver request shall be in
 writing and include:]

[(a) An explanation of why the public body cannot meet its statutory or administrative obligations
 by possessing or using the substitute address; and]

[(b) An affirmation that if the Attorney General accepts the waiver, the public body will only use
 the actual address of the program participant for those statutory or administrative purposes included
 in the waiver request.]

36 [(4) The Attorney General shall accept or deny a waiver request from a public body in writing and 37 include a statement of specific reasons for acceptance or denial. An acceptance or denial made under 38 this subsection is not considered an order as defined in ORS 183.310 and is not subject to judicial re-39 view under ORS 183.480.]

40 (3) Except as provided in ORS 192.820 to 192.868, if a law or rule requires the use of a
 41 residence address, the substitute address may be used instead.

42 **SECTION 3.** ORS 192.844 is amended to read:

43 192.844. (1) Except as provided in ORS 192.820 to 192.868, a public body that [*has received*] re44 ceives a request from a program participant under ORS 192.836 may not disclose the actual address
45 or telephone number of the program participant.

1 (2) Each public body that receives a request from a program participant under ORS 2 192.836 shall adopt a policy to prevent unnecessary disclosure of actual addresses or tele-

3 phone numbers of program participants to employees of that public body or other persons

4 in that public body.

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SECTION 4. ORS 192.848 is amended to read:

6 192.848. (1) The Attorney General may not disclose the actual address or telephone number of 7 a program participant, except under **either of** the following circumstances:

8 [(a) Upon request by a federal, state or local law enforcement agency or district attorney for official 9 use only;]

[(b)] (a) [Pursuant to a court order;] Upon receipt of a court order signed by a judge pursu-10 ant to a finding of good cause. Good cause exists when disclosure is sought for a lawful 11 12 purpose that outweighs the risk of the disclosure and, in the case of a request for disclosure received from a federal, state or local law enforcement agency, district attorney or other 13 public body, when information is provided to the court that describes the official purpose for 14 15 which the actual address or telephone number of the program participant will be used. In 16 cases where the Attorney General has not received prior notice of a court order, not later than three business days after receiving the order, the Attorney General may object to the 17 18 order and request a hearing before the judge who signed the order.

19 [(c) Upon request by a public body for a statutory or administrative purpose described in ORS
 20 192.836; or]

[(d)] (b) Where the program participant is required to disclose the actual address of the program participant as part of a registration for sex offenders as required under ORS 181.598 and 181.599.

(2) A person to whom an actual address or telephone number of a program participant has been
disclosed pursuant to a court order may not disclose the actual address or telephone number to any
other person unless permitted to do so by order of the court.

(3) The Attorney General shall notify a program participant within one business day after the
Attorney General discloses an actual address under subsection [(1)(b) or (c)] (1)(a) of this section.

(4) Upon request by a public body, the Attorney General may verify whether or not a person isa program participant when the verification is for official use only.

30 **SECTION 5.** ORS 807.110 is amended to read:

807.110. A license issued by the Department of Transportation shall comply with all of the fol lowing:

(1) A license shall bear the distinguishing number assigned to the person issued the license bythe department.

(2) A license shall contain, for the purpose of identification, a brief description of the person to
 whom the license is issued.

(3) A license shall contain the name, the date of birth and, except as provided for corrections
 officers in ORS 802.253, [or] eligible employees in ORS 802.250 or address confidentiality program
 participants in section 11 of this 2007 Act, the residence address of the person to whom the li cense is issued and a space for the person's signature.

41 (4) Upon request of the person to whom the license is issued, a license shall indicate on the li-42 cense the fact that the person is an anatomical donor.

43 (5) Upon order of the juvenile court, a license shall indicate on the license the fact that the44 person to whom the license is issued is an emancipated minor.

45 (6) Except as otherwise provided in this subsection, a license shall bear a photograph described

in this subsection. The Director of Transportation, by rule, may provide for issuance of a valid li-1 2 cense without a photograph if the applicant shows good cause. The director shall include religious preferences as good cause for issuance of a license without a photograph but shall not limit good 3 cause to religious grounds. A photograph required under this subsection shall: 4 $\mathbf{5}$ (a) Be a full-faced, color photograph of the person to whom the license is issued; (b) Be of a size approved by the department; and 6 (c) Be taken at the time of application for issuance of the license whether the application is for 7 an original license, replacement of a license under ORS 807.160 or for renewal of a license under 8 9 ORS 807.150. 10 (7) A license is not valid until signed by the person to whom it is issued. (8) A license shall indicate the class of license issued and any endorsements granted. If the li-11 12 cense is a commercial driver license, the words "commercial driver license" or the letters "CDL" 13 shall appear on the license. (9) The department shall use such security procedures, processes and materials in the prepara-14 15 tion, manufacture and issuance of any license that prohibit as nearly as possible anyone's ability to alter, counterfeit, duplicate or modify the license without ready detection. The security features 16 used in the production of the licenses shall provide for the rapid authentication of a genuine docu-17 18 ment. 19 SECTION 6. ORS 807.110, as amended by section 7, chapter 775, Oregon Laws 2005, is amended 20to read: 807.110. (1) A license issued by the Department of Transportation shall contain all of the fol-2122lowing: 23(a) The distinguishing number assigned to the person issued the license by the department. (b) For the purpose of identification, a brief description of the person to whom the license is 24issued. 25(c) The name, the date of birth and, except as provided for corrections officers in ORS 2627802.253, [or] eligible employees in ORS 802.250 or address confidentiality program participants in section 11 of this 2007 Act, the residence address of the person to whom the license is issued 2829and a space for the person's signature. 30 (d) Upon request of the person to whom the license is issued, the fact that the person is an 31 anatomical donor. 32(e) Upon order of the juvenile court, the fact that the person to whom the license is issued is 33 an emancipated minor. 34 (f) Except as otherwise provided in this paragraph, a photograph described in this paragraph. 35 The Director of Transportation, by rule, may provide for issuance of a valid license without a photograph if the applicant shows good cause. The director shall include religious preferences as good 36 37 cause for issuance of a license without a photograph but shall not limit good cause to religious 38 grounds. A photograph required under this paragraph shall: (A) Be a full-faced, color photograph of the person to whom the license is issued; 39 (B) Be of a size approved by the department; and 40 (C) Be taken at the time of application for issuance of the license whether the application is for 41 an original license, replacement of a license under ORS 807.160 or for renewal of a license under 42 ORS 807.150. 43 (g) The class of license issued and any endorsements granted. If the license is a commercial 44 driver license, the words "commercial driver license" or the letters "CDL" shall appear on the li-45

1 cense. 2 (2) A license is not valid until signed by the person to whom it is issued. 3 (3) The department shall use security procedures, processes and materials in the preparation, manufacture and issuance of any license that prohibit as nearly as possible anyone's ability to alter, 4 counterfeit, duplicate or modify the license without ready detection. The security features used in 5 the production of the licenses shall provide for: 6 (a) The authentication of a genuine document in a reasonable time; and 7 (b) The production of the license only by equipment that requires verification of the identity of 8 9 the operator of the equipment before a license may be produced. SECTION 7. ORS 807.050 is amended to read: 10 807.050. An application for a license shall be in a form approved by the Oregon Department of 11 12 Transportation. An application must contain all the following: 13 (1) The applicant's true name, age, sex, residence address, except as otherwise provided for corrections officers in ORS 802.253, [or] eligible employees in ORS 802.250 or address 14 15 confidentiality program participants in section 11 of this 2007 Act, and post-office address other 16 than general delivery. The department may provide by rule for acceptance of something other than an actual residence or post-office address if the department determines that the applicant does not 17 18 have an actual address. The department shall require proof to verify the address in addition to anything else the department may require of the applicant. 19 20(2) Whether or not the applicant has ever been issued any driver license or driver permit. If the applicant has been issued any license or driver permit: 2122(a) When the license or driver permit was granted; 23(b) What jurisdiction granted the license or driver permit; (c) Whether or not the driving privileges under the license or driver permit are currently sus-24 pended or revoked; and 25(d) If the driving privileges are revoked or suspended, the date and reason for the suspension 2627or revocation. (3) The class of license sought. 28(4) The Social Security number of the applicant or other number or identifying information de-2930 termined appropriate by the Secretary of the United States Department of Transportation, if the 31 application is for a commercial driver license or if the Oregon Department of Transportation by rule requires the Social Security number on the application. 32(5) Any other information the department deems necessary to assist the department in deter-33 34 mining whether the applicant is qualified or eligible to be licensed. SECTION 8. ORS 807.400 is amended to read: 35 807.400. (1) The Department of Transportation shall issue an identification card to any person 36 37 who: 38 (a) Is domiciled in or resident of this state, as described in ORS 807.062; (b) Does not have a current, valid driver license; and 39 (c) Furnishes such evidence of the person's age and identity as the department may require. 40 (2) The department shall work with other agencies and organizations to attempt to improve the 41 issuance system for identification cards. 42 (3) Every original application for an identification card must be signed by the applicant. The 43 department shall require at least one document to verify the address of an applicant for issuance 44 of an identification card in addition to other documents the department may require of the applicant. 45

1 If the address of an applicant has changed since the last time an identification card was issued to 2 or renewed for the applicant, the department shall require proof to verify the address of an applicant

3 for renewal of an identification card, in addition to anything else the department may require.

4 (4) Every identification card shall be issued upon the standard license form described under ORS 5 807.110 and shall bear a statement to the effect that the identification card is not a license or any 6 other grant of driving privileges to operate a motor vehicle and is to be used for identification 7 purposes only. The department shall use the same security procedures, processes, materials and 8 features for an identification card as are required for a license under ORS 807.110. The identifica-9 tion card is not required to contain the residence address of persons listed in ORS 807.110 10 (3).

(5) Upon order of the juvenile court, the department shall include on the card the fact that the
 person issued the identification card is an emancipated minor.

(6) Each original identification card shall expire on a date consistent with the expiration dates
 of licenses as set forth in ORS 807.130.

(7) Identification cards shall be renewed under the terms for renewal of licenses as set forth inORS 807.150.

(8) The fee for an original identification card or a renewal thereof shall be the fee established
under ORS 807.410. In no event shall the issuance or renewal of an identification card be subject
to any fee in addition to that set forth in ORS 807.410.

(9) An identification card becomes invalid if the holder of the card changes residence address
from that shown on the identification card and does not provide the department with notice of the
change as required under ORS 807.420.

(10) If a person to whom an identification card was issued and who changes residence address
 appears in person at a department office that issues identification cards, the department may do any
 of the following:

(a) Issue a replacement identification card containing the new address upon receipt of the old
identification card and payment of the fee established for issuing a replacement identification card
with a changed address under ORS 807.410. Except as otherwise provided in subsection (12) of this
section, the replacement identification card shall bear the same distinguishing number as the card
being replaced.

(b) Note the new address on the old identification card in a manner to be determined by thedepartment.

(11) An identification card becomes invalid if the holder of the card changes the person's name from that shown on the card, including a change of name by marriage, without providing the department with notice of the change as required under ORS 807.420. Upon receiving such notice and the old identification card, the department shall issue a replacement identification card upon payment of the fee required under ORS 807.410.

(12) In the event that, for a reason identified by the department by rule, a person needs a replacement identification card that bears a different distinguishing number from the card being replaced, the person to whom the card was issued may obtain a replacement card from the department upon furnishing proof satisfactory to the department of the need for such replacement and payment of the replacement fee under ORS 807.410.

(13) The department may establish by rule reasons for issuing replacement identification cards
that are in addition to the reasons identified in subsections (10) to (12) of this section. The fee for
a replacement identification card is provided under ORS 807.410.

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1 (14) Upon cancellation of an identification card, the card is terminated and must be surrendered 2 to the department. An identification card may be canceled for any of the reasons that driving priv-3 ileges or a license may be canceled under ORS 809.310. The department may reissue an identifica-4 tion card canceled under this subsection when the applicant has satisfied all requirements for the 5 identification card.

(15) Notwithstanding any other provision of this section, the department may issue an identifi-6 cation card to a person under this subsection without charge when the person surrenders a license 7 or driver permit to the department for reasons described in this subsection. If the department issues 8 9 an identification card under this subsection, the identification card shall expire at the same time as the surrendered driver license or driver permit would have expired. An identification card issued 10 under this subsection is subject to the same requirements and fees for renewal or upon expiration 11 12 as any other identification card issued under this section. The department may issue identification 13 cards under this subsection as described under any of the following:

(a) The department may issue an identification card under this subsection to a person who voluntarily surrenders a license or driver permit to the department based upon the person's recognition
that the person is no longer competent to drive.

(b) The department may issue an identification card to a person under this subsection when the person's driving privileges are suspended under ORS 809.419 (1). This paragraph only applies if the person voluntarily surrenders the person's license or driver permit to the department as provided under ORS 809.500.

21 <u>SECTION 9.</u> ORS 807.400, as amended by section 8, chapter 775, Oregon Laws 2005, is amended 22 to read:

807.400. (1) The Department of Transportation shall issue an identification card to any person
 who:

25 (a) Is domiciled in or resident of this state, as described in ORS 807.062;

26 (b) Does not have a current, valid driver license;

27 (c) Furnishes such evidence of the person's age and identity as the department may require; and

(d) Submits to collection of biometric data by the department that establish the identity of the
 person as provided in ORS 807.024.

(2) The department shall work with other agencies and organizations to attempt to improve the
 issuance system for identification cards.

(3) Every original application for an identification card must be signed by the applicant. The
department shall require at least one document to verify the address of an applicant for issuance
of an identification card in addition to other documents the department may require of the applicant.
If the address of an applicant has changed since the last time an identification card was issued to
or renewed for the applicant, the department shall require proof to verify the address of an applicant
for renewal of an identification card, in addition to anything else the department may require.

(4) Every identification card shall be issued upon the standard license form described under ORS 807.110 and shall bear a statement to the effect that the identification card is not a license or any other grant of driving privileges to operate a motor vehicle and is to be used for identification purposes only. The department shall use the same security procedures, processes, materials and features for an identification card as are required for a license under ORS 807.110. The identification card is not required to contain the residence address of persons listed in ORS 807.110 (3).

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(5) Upon order of the juvenile court, the department shall include on the card the fact that the

1 person issued the identification card is an emancipated minor.

2 (6) Each original identification card shall expire on a date consistent with the expiration dates 3 of licenses as set forth in ORS 807.130.

4 (7) Identification cards shall be renewed under the terms for renewal of licenses as set forth in 5 ORS 807.150.

6 (8) The fee for an original identification card or a renewal thereof shall be the fee established 7 under ORS 807.410.

8 (9) An identification card becomes invalid if the holder of the card changes residence address 9 from that shown on the identification card and does not provide the department with notice of the 10 change as required under ORS 807.420.

(10) If a person to whom an identification card was issued and who changes residence address
 appears in person at a department office that issues identification cards, the department may do any
 of the following:

(a) Issue a replacement identification card containing the new address upon receipt of the old
identification card and payment of the fee established for issuing a replacement identification card
with a changed address under ORS 807.410. Except as otherwise provided in subsection (12) of this
section, the replacement identification card shall bear the same distinguishing number as the card
being replaced.

(b) Note the new address on the old identification card in a manner to be determined by thedepartment.

(11) An identification card becomes invalid if the holder of the card changes the person's name from that shown on the card, including a change of name by marriage, without providing the department with notice of the change as required under ORS 807.420. Upon receiving such notice and the old identification card, the department shall issue a replacement identification card upon payment of the fee required under ORS 807.410.

(12) In the event that, for a reason identified by the department by rule, a person needs a replacement identification card that bears a different distinguishing number from the card being replaced, the person to whom the card was issued may obtain a replacement card from the department upon furnishing proof satisfactory to the department of the need for such replacement and payment of the replacement fee under ORS 807.410.

(13) The department may establish by rule reasons for issuing replacement identification cards
that are in addition to the reasons identified in subsections (10) to (12) of this section. The fee for
a replacement identification card is provided under ORS 807.410.

(14) Upon cancellation of an identification card, the card is terminated and must be surrendered to the department. An identification card may be canceled for any of the reasons that driving privileges or a license may be canceled under ORS 809.310. The department may reissue an identification card canceled under this subsection when the applicant has satisfied all requirements for the identification card.

(15) Notwithstanding any other provision of this section, the department may issue an identification card to a person under this subsection without charge when the person surrenders a license or driver permit to the department for reasons described in this subsection. If the department issues an identification card under this subsection, the identification card shall expire at the same time as the surrendered driver license or driver permit would have expired. An identification card issued under this subsection is subject to the same requirements and fees for renewal or upon expiration as any other identification card issued under this section. The department may issue identification

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1 cards under this subsection as described under any of the following:

2 (a) The department may issue an identification card under this subsection to a person who vol-

3 untarily surrenders a license or driver permit to the department based upon the person's recognition

4 that the person is no longer competent to drive.

5 (b) The department may issue an identification card to a person under this subsection when the 6 person's driving privileges are suspended under ORS 809.419 (1). This paragraph only applies if the 7 person voluntarily surrenders the person's license or driver permit to the department as provided 8 under ORS 809.500.

9 <u>SECTION 10.</u> Section 11 of this 2007 Act is added to and made a part of ORS 192.820 to 10 192.868.

11 <u>SECTION 11.</u> (1) A program participant may request that any driver or vehicle record 12 kept by the Department of Transportation that contains or is required to contain the pro-13 gram participant's actual address contain instead the substitute address designated by the 14 Attorney General. A request under this subsection must:

15 (a) Be in a form specified by the department; and

16 (b) Contain verification that the individual is a program participant.

(2) Upon receipt of a request and verification under this section, the department shall remove the program participant's actual address from its records, if necessary, and instead use the substitute address designated by the Attorney General. The department shall note on the records that the address shown is a substitute address under ORS 192.820 to 192.868. While the request is in effect, the program participant may enter the substitute address on any driver or vehicle form issued by the department that requires an address.

(3) If an individual ceases to be certified as a program participant, the individual shall
 notify the department of a change of address as provided in ORS 803.220, 807.420 or 807.560.
 SECTION 12. ORS 192.842 is amended to read:

192.842. (1) A county clerk or other elections official shall use the actual address of a program participant for voter registration purposes. Except as provided in ORS 192.820 to 192.868, [the] a county clerk or other elections official may not disclose the actual address.

(2) A county clerk or other elections official shall use the substitute address of the program
 participant for purposes of mailing a ballot to an elector under ORS 254.470.

(3) A school district shall use the actual address of a program participant for any purpose related to admission or assignment. The school district shall take such measures as necessary to protect the confidentiality of the actual address of the program participant. Student records created under ORS 326.565 and 326.580 shall use the substitute address of the program participant.

(4) A county clerk shall accept the substitute address of the program participant as the address
 of the applicant for the purpose of issuing a marriage license under ORS 106.041.

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SECTION 13. ORS 247.967 is amended to read:

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247.967. Notwithstanding any provision of ORS 192.410 to 192.505:

(1) Except as provided in subsection (3) of this section, the county clerk may disclose the
 residence address of an elector exempt from public disclosure under ORS 247.965 if the county clerk
 receives a court order or a request from any law enforcement agency to disclose the address.

42 (2) A petition may be filed with the circuit court of the county in which the administrative of-43 fices of the county clerk are located requesting disclosure of the residence address of any elector 44 exempt from disclosure under ORS 247.965. The petitioner shall have the burden of showing the 45 disclosure would not constitute an unreasonable invasion of privacy.

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$\rm HB\ 2131$

1 (3) The county clerk may not disclose the actual address, as defined in ORS 192.820, of 2 an address confidentiality program participant under ORS 192.820 to 192.868.

3 SECTION 14. This 2007 Act being necessary for the immediate preservation of the public

4 peace, health and safety, an emergency is declared to exist, and this 2007 Act takes effect

5 on its passage.

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