

2007 Regular Legislative Session
FISCAL ANALYSIS OF PROPOSED LEGISLATION
Prepared by the Oregon Legislative Fiscal Office

MEASURE NUMBER: SB 632

STATUS: A Engrossed

SUBJECT: Creates a State Capitol State Park and places maintenance responsibilities with the Department of Parks and Recreation

GOVERNMENT UNIT AFFECTED: Department of Administrative Services, Department of Parks and Recreation, state agencies with a presence on the Capitol Mall

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REVIEWED BY: Susie Jordan and Adrienne Sexton

DATE: April 24, 2007

	<u>2007-2009</u>	<u>2009-2011</u>
<u>Department of Administrative Services</u>		
EXPENDITURES:	\$ (269,322)	\$ (366,277)
POSITIONS / FTE:	(0 / 2.25)	(3 / 3.00)
<u>Department of Parks and Recreation</u>		
EXPENDITURES:	\$ 862,894	\$ 775,563
POSITIONS / FTE:	5 / 3.75	5 / 4.50
<u>Other State Agencies</u>		
EXPENDITURES:	\$ 593,572	\$ 409,286

EFFECTIVE DATE: January 1, 2008

GOVERNOR'S BUDGET: This bill is not anticipated by the Governor's recommended budget.

LOCAL GOVERNMENT MANDATE: This bill does not affect local governments' service levels or shared revenues sufficient to trigger Section 15, Article XI of the Oregon Constitution.

COMMENTS: This bill creates the State Capitol State Park consisting of the grounds contiguous to the State Capitol and the grounds surrounding the state buildings on the Capitol Mall. Those buildings are the ODOT building, State Library, Labor and Industries building and Public Service building. The bill also transfers maintenance responsibilities of the newly created park to the Department of Parks and Recreation. The Department of Administrative Services currently is responsible for maintenance of the existing grounds. The bill also requires the Department of Administrative Services to construct one or more permanent lavatories on the grounds of the State Capitol State Park.

The Department of Administrative Services has finalized plans for a permanent lavatory building on the grounds and has that cost already included in its budget. Transfer of maintenance responsibility to the

Department of State Parks will result in the need for service and supplies and three positions for only one quarter of the biennium. Thus its budget can be reduced by 2.25 FTE and \$269,322 Other Funds expenditure limitation for the 2007-09 biennium. The three vacant positions will then be eliminated in the Department's 2009-11 budget.

The Department of Parks and Recreation proposes to add five positions (two Park Rangers and three Ranger Aides) for landscaping work and to provide services to park visitors, provide interpretive services during the summer months and when the Legislature is in session, and to maintain the park in accordance with the Department's landscape master plan. The total cost would be \$862,894, which we assume to continue to be paid from Other Funds expenditure limitation.

Cost of maintaining the existing grounds is funded by an assessment of state agencies with a presence (15 or more staff) on the Capitol Mall. State agencies have in their budgets sufficient budget authority to pay the Department of Administrative Services assessment of \$388,652 for 2007-09. We assume that the assessment will continue to be collected and transferred to the Department of Parks and Recreation for the final 18 months of the 2007-09 biennium. For purposes of our analysis, we assume that all maintenance costs of the newly created State Capitol State Park will continue to be paid by those agencies with a presence on the Park. The Department of Parks and Recreation's proposed costs will cause those agencies to have to pay an additional \$593,572 assessment. That increased cost has not been included in state agency budgets and would need to be addressed at some point by the Joint Committee on Ways and Means.

We understand that the Senate is considering rescinding the bill's subsequent referral to the Joint Committee on Ways and Means and cause the bill to be read a third time without input from the Joint Committee on Ways and Means. Should that happen, Legislative Fiscal recommends that, upon receipt by the House of Representatives, the bill be referred to the Joint Committee on Ways and Means so that the appropriate adjustments can be made to state agency budgets that would be affected by the transfer.